



**Minutes: April 26, 2018  
Executive Committee Meeting  
301 W Loop 121, Belton, Texas  
12:00 PM**

The March 2018 Central Texas Council of Governments Executive Committee Meeting was called to Order by The Honorable Marion Grayson, President.

**Executive Committee Officers in Attendance:**

President	Mayor Marion Grayson	City of Belton
1 <sup>st</sup> Vice President	Commissioner Bill Schumann	Bell County
2 <sup>nd</sup> Vice President	Judge Byron Theodosis	San Saba County
Secretary/Treasurer	Mayor Frank Seffrood	City of Copperas Cove
Parliamentarian	Commissioner Darren Moore	Coryell County

**Executive Committee Members in Attendance:**

Tim Brown Bell County Commissioner	Lloyd Huggins, Hamilton County Commissioner	Bill Schumann, Bell County Commissioner
Jon Burrows, Bell County Judge	Mark Rainwater, Lampasas County Commissioner	Jose Segarra, Killeen City Mayor
Gary Chumley, Gatesville City Mayor	Kyle Matthews, Coryell County Commissioner	Byron Theodosis, San Saba County Judge
Dickie Clary, Hamilton County Commissioner	Darren Moore, Coryell County Commissioner	Martha Tyroch, Citizen Representative
Otis Evans, Citizen Representative	Jeff Muegge, Milam County Commissioner	Jim Lindeman, Lampasas County
John Firth, Coryell County Judge	William Perry, Gatesville City Manager	
John Fisher, Bell County Commissioner	Jim Yeonopolus, Chancellor Central Texas College	

**CTCOG Staff Members and Guests in Attendance:**

Carmen Lim, CTCOG	Jim Reed, CTCOG	Stu McLennan, JLUS PM
Jesse Hennage, CTCOG	Keith Sledd, HOTDA	Kerry Phillip, AACT/CTADVRC
Henry Perry, Fort Hood	Uryan Nelson, CTCOG	Bob Harnell, Coryell County OEM
Danielle Signh	Susan Kamas, Workforce	Angela Rainwater, Lampasas Co.
Ken Cox, Workforce	Jon Jaffers, CTCOG	Ryan Haverlah, Copperas Cove
Katie Anderson, CTCOG	Tama Shaw, HCAAA	Kendra Coufal, CTCOG
John Weber, CTCOG	Helen Hill-Yancey, CTCOG	Becky Cooley, CTCOG
Sue Jordan, CTCOG	Kirby Kissinger, CTCOG	

Invocation was led by Judge Byron Theodosios of San Saba County and the pledge to the American flag and the Texas flag was led by Commissioner Dickie Clary of Hamilton County.

**Consent Agenda**

A motion was made by Chancellor Jim Yeonopolus to accept the March 22, 2018 agenda and the respective expenditure report. Commissioner Dickie Clary of Hamilton County seconded the motion. All in favor, none opposed.

**Action Items**

A motion was made Jim Yeonopolus Chancellor of Central Texas College to accept Resolution #04-18-HAP01 to approve the CTCOG Housing Division's Fiscal Year 2018 Annual Agency Plan, Commissioner Dickie Clary of Hamilton County seconded the motion. All in favor, none opposed.

A motion was made by Commissioner Dickie Clary of Hamilton County to accept Resolution #03-18-PRS01-R1 authorizing the purchase of tri-band radios with reallocated grant funds for the P25 Radio Interoperability Communication Project, Jim Yeonopolus Chancellor of Central Texas College seconded the motion. All in favor, none opposed.

A motion was made by Mayor Gary Chumley of Gatesville to accept Resolution #04-18-PRS01 authorizing State Homeland Security Program (SHSP) Fiscal Year 2019 Funds, Commissioner Lloyd Huggins of Hamilton County seconded the motion. All in favor, none opposed.

A motion was made by Mayor Jose Segarra of Killeen to accept Resolution #04-18-PRS02 authorizing State Homeland Security Program (SHSP) Law Enforcement Preventative Terrorism

Activities (LEPTA) Fiscal Year 2019 Funds, Citizen Representative Otis Evans seconded the motion. All in favor, none opposed.

A motion was made by Commissioner Lloyd Huggins of Hamilton County to accept Resolution #04-18-PRS03 to approve the Development District of Central Texas Members, Commissioner Jeff Muegge of Milam County seconded the motion. All in favor, none opposed.

## **Reports**

### **Area Agency on Aging**

Kerry Phillip was out of town for a conference.

### **Planning & Regional Services**

Uryan Nelson, Director of Planning & Regional Services

### **Housing**

Katie Anderson, Director of the Housing Department

### **Workforce Development Board and Workforce Center**

Susan Kamas, Director of Work

### **Executive Director**

## **Joint Land Use Study (JLUS)**

Stu McLennan, JLUS Project Manager stated that in April 2017, the Office of Economic Adjustment, Department of Defense, approved a CTCOG request to fund implementation of recommendations contained in the Fort Hood Joint Land Use Study dated December 2016. CTCOG subsequently selected Benchmark CMR Inc and I to provide professional services and project manager support respectively. The JLUS project encompasses 17 of the 34 JLUS recommendations grouped into seven tasks. Status as shown. Green is Complete. Amber is in-progress. There are no major issues or showstoppers. Timelines are unchanged. The JUA is a process-centric, 11-page document that codifies CTCOG and United State Army Garrison - Fort Hood responsibilities regarding the implementation of JLUS recommendations. These include:

- Communication protocols,
- Military operations, civilian land use, and GIS data sharing,
- Processing of land use opinions,
- Subject matter expert support,
- Briefings, meetings, and joint planning,
- Encroachment Awareness Area coordination,
- Wind energy system coordination with ERCOT and DoD,
- Local government policy support, and
- Public information programs.

Stu met with Colonel Perry, Commander, USAG Fort Hood, on March 27<sup>th</sup> and provided a JLUS update. The Fort Hood and CTCOG staffs are engaged and coordinating JUA implementing mechanisms. CTCOG and USAG Fort Hood are coordinating GIS data sets and online tools that: 1) align with Local Government Code section 397.005, and 2) provide the appropriate level of scalable access to local governments and the public. The goal is to allow regional partners and property owners to identify and deconflict land use and development proposals that are within areas of encroachment concern. Benchmark received the updated Fort Hood Installation Compatible Use Zone study in November 2017 and analyzed the military noise environment. The ICUZ replaced an Operational Noise Management Plan dated 2012. EAA refinements mainly impact Copperas Cove, Killeen and Gatesville but USAG Fort Hood determined they do not alter Fort Hood's ACUB priorities. In March 2018, DoD published its annual Readiness and Environmental Protection Integration Program report to Congress. The report contains information on REPI priorities, programs and initiatives. The report can be downloaded from the Fort Hood JLUS website. CTCOG hosted the JLUS Technical Committee meeting on April 18<sup>th</sup>. Briefing slides are also on the JLUS website. Discussion focused on Task #5, specifically Comprehensive Plan Supplements, refined for each city, and a common set of recommended Compatible Use Ordinances. The next Benchmark visit is May 14 & 15. Will meet with the City of Gatesville to continue coordination of a new Comprehensive Plan; and with Coryell and Bell counties to review draft Compatible Growth Guidance. Benchmark is also drafting guidance for Brown County that will focus on training in Fort Hood's Western Training Area. Vagn Hansen and

I will travel to Gatesville and Brownwood on May 14<sup>th</sup> to conduct on-site coordination with the cities of Gatesville and Brownsville and Coryell County. Benchmark continues coordination with USAG Fort Hood, the cities of Killeen and Harker Heights, and regional economic development agencies to generate a Compatible Redevelopment Study. This study focuses on the area to the south and east of the airfield. USAG Fort Hood has provided information regarding a new vehicle Access Control Point vicinity HQ, 69<sup>th</sup> ADA Brigade. Benchmark is developing a common outdoor lighting ordinance and recommends we explore legislation amending Local Government Code, Section 240.032, County Regulatory Authority; Adoption of Orders. Section 240.032 authorizes counties located with 57-miles of the McDonald Observatory in Fort Davis, and within 5-miles of the George Observatory in Fort Bend and Stephen F. Austin State University Observatory in Sweeny to regulate outdoor lighting in unincorporated areas. It would need to be amended to include counties located near key military installations in Texas, including counties encompassing Fort Hood and the Western Training Area. Continued monitoring of regional progress on the 17 JLUS recommendations not included in the current project. RC7 requires CTCOG to monitor ERCOT's development of a GIS tool for coordinating applications to construct electric grid infrastructure. The Executive Director, TMPC is coordinating an OEA grant-funded project to have Texas A&M update a 2010 wind energy study and ERCOT develop this GIS tool.

RS5 is being addressed in the Comprehensive Plan Supplements, Compatible Use Ordinances, and Compatible Growth Guidance. S2 would support both civilian economic development and military logistics. OEA has approved an additional grant to conduct this study. Coryell County is the sponsor and is coordinating a contract with CPCS Transcom Inc. to conduct the study from May to December 2018. S3 would require exploring Public-Public and/or Public-Private partnership opportunities. The Central-Texas Sustainable Communities Partnership has engaged S5. In February 2018, Keith Graf, Executive Director, Texas Military Preparedness Commission, asked me to present a JLUS briefing to commissioners at the next quarterly meeting at Camp Mabry on March 22<sup>nd</sup>. Stu was to provide an overview of the JLUS program; highlight JLUS initiatives at the 20 key military installations in Texas, depicted on this slide; and review key JLUS related issues and legislation. Stu then coordinated with OEA, selected COGs, and the other six

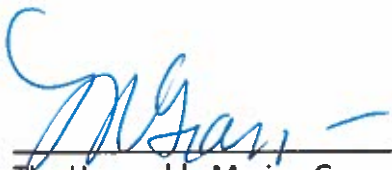
JLUS projects managers in Texas. Stu stated it would be helpful to summarize the issues to place Fort Hood JLUS initiatives in context. The top four shared issues are:

- Texas Senate Bill 277 prohibits tax incentives for wind powered energy devices located on property within 25 nautical miles of fixed-wing military aviation facilities. It does not address the impacts on air traffic control radars and rotary-wing aircraft, especially those operating over widely separated operational areas, like Fort Hood. The impact on these radars is arguably more important to siting wind energy systems than the installation's fence line. This will likely be addressed in the next legislative session. New York, North Carolina, Oklahoma, Nebraska, South Dakota, Indiana and Michigan have also noted negative impacts of wind farms on military aviation and several have initiated legislation to mitigate these impacts while sustaining alternative energy options.
- Texas Senate Bill 6 revises the county and municipal annexation process and highlights areas located within 5-miles of a federally owned or operated military installation in which an active training program is being conducted. It also offers voters a choice - either agree to annexation or provide the county or municipal government the authority to adopt and enforce an ordinance extending and regulating land use within the annexed area as recommended by the most recent JLUS. Joint Base San Antonio is currently coordinating a response to a recent annexation proposal that was denied by voters.
- The Defense & Veterans Affairs Committee is managing House Bill 362. It would revise Local Government Code Chapter 247; extend municipal and county jurisdictional authority into ETJs and unincorporated areas up to 5-miles from the boundary of a federal military installation; and establish a seven-member Joint Military Installation Zoning Board with the authority to resolve jurisdictional issues.
- Commissioners noted that immature or non-existent coordination mechanisms at the state, regional and local levels hinder timely, effective civil-military collaboration. CTCOG's Joint Use Agreement was cited as an example of "what right looks like:"

Regional and local partnerships are being used to address Encroachment Awareness Area concerns at most of the installations. I mentioned the REPI program, ACUB priorities, and ICUZ studies earlier in the briefing. Texas Senate Bill 1004 was effective September 1, 2017. It

addresses the location of telecommunications towers in public rights-of-way. The City of Abilene recently denied WesTex Towers' request for a height variance for a telecommunications tower located in the city's ETJ and 9-miles south of Dyess AFB runway. The request increased the existing 460-foot tower height by 241-feet. Proponents noted this would facilitate better Internet connectivity, especially to facilitate telemedicine in rural areas. Dyess AFB noted that the higher tower would be an aviation hazard, but surprisingly the Federal Aviation Administration and Air Combat Command disagreed. Environmental concerns include protected and invasive plant and animal species and habitats. House Bill 890 added a disclosure statement to real estate transactions that provides information regarding the impact of nearby military installations. It specifically mentions high noise and air quality and references the JLUS program. In summary, the Fort Hood JLUS implementation project remains on schedule and on budget. There are no major issues. Stu is coordinating the final two Technical Committee meetings. Proposed dates are as shown. (July 10/17/24 and September 18). The current JLUS grant ends on September 30, 2018. The JLUS is a living-document and process and regional partners are encouraged to remain engaged, especially as Congress and the Department of Defense shape future force and infrastructure initiatives.

#### **Adjourn**



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The Honorable Marion Grayson, President



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The Honorable Frank Seffrood, Secretary/Treasurer